

**Jim Doyle, Governor** Mary P. Burke, Secretary

## Wisconsin Department of Commerce, Bureau of PECFA

#### **Bid Document**

### **SECTION 1 - Scope of Work**

The Bureau of PECFA is seeking competitive bids to perform remedial services for a petroleum release from a regulated petroleum product storage tank system. This bid is for a specified work scope. The site upon which bids are being solicited is:

Bid Round: 45

Comm #: 54177-8514-04 BRRTS #: 03-38-230488

Site Name: Dew Drop Inn (Former)

Site Address: N9104 State Hwy 180, Wausaukee, 54177

Site Manager: Kristin DuFresne

Address: 2984 Shawano Avenue, PO Box 10448

City, State Zip: Green Bay, WI 54307-0448

Phone: (920) 662-5443

e-mail: Kristin.DuFresne@dnr.state.wi.us

Bid Manager: Beth Erdman

Address: 2129 Jackson Street

City, State Zip: Oshkosh, Wisconsin 54901-1805

Phone: (920) 303-5410

e-mail: Beth.Erdman@Wisconsin.Gov

Bid-Start Date:	September 18, 2006
Questions must be received by (See Section 2 (B)):	October 02, 2006, 4:00 PM
Responses will be posted by (See Section 2 (B)):	October 20, 2006
Bid-End Date and Time:	November 03, 2006, 4:00 PM

The case file, including report(s) and other pertinent information upon which bids are being sought, are available for review at the Site Manager's location listed above. Please contact the Site Manager for an appointment to review the file.

Copies of report(s) and other pertinent information are available for purchase at the location listed below. If pertinent information is not available, please contact the Site Manager.

Digital Printing Innovations, 304 High Avenue, Oshkosh, WI 54901

Phone: (920) 235-1800 Fax: (920) 235-6449

#### **SECTION 2 – Site-Specific Bid Requirements**

#### A) Bid Manager Comments

#### 1) General Comments:

The Former Dew Drop Inn is located at N9104 Highway 180, Wausaukee, in Marinette County. The Commerce tank database indicates that three underground storage tanks (USTs) have been removed from the site. The Department of Natural Resources (DNR) file contains documentation of the removal of two 550-gallon USTs in September 2001 and that the 3<sup>rd</sup> UST turned out to be a cistern system used for collecting groundwater.

Four Geoprobe and nine soil borings have been advanced at the site. Subsurface soil conditions consist of sand with gravel, silty sand with rocks and large cobbles and boulders to a depth of eighteen feet below ground surface (bgs). In June 2003, two hundred and fifty cubic yards of soil were excavated from the former tank, piping and dispenser locations. Post excavation soil contamination concentrations exceed Wisconsin Administrative Code (WAC) chapters NR 720 residual contaminant levels (RCLs) and NR 746 Table 1 and 2 standards.

Nine monitoring wells have been installed. Monitoring well MW-2 was removed during soil excavation activities and was replaced with Sump 1. In July 2006, depth to groundwater in monitoring wells MW-5 through MW-7 ranged from approximately five to eight feet bgs. In July 2003, when groundwater elevations from all wells were measured, groundwater flow was to the southeast. Groundwater contamination exceeds WAC chapter NR 140 enforcement standards (ES).

The on-site potable well was sampled for petroleum volatile organic compounds (PVOCs) in September 2002 and July 2004. PVOCs were not detected in either sampling event.

In October 2005, approximately one and one half inches of free product was measured in monitoring well MW-5. Between October and December 2005, absorbents were used to remove free product. In January 2006, no measurable free product was observed and only a small amount was found in the absorbent.

#### 2) Minimum Remedial Requirements:

Within 45 days of signing the contract with the responsible party (RP), the winning bidder must be on-site to conduct the initial monthly free product measurement and abatement from monitoring well MW-5 (no absorbent socks are to be used). Free product must be measured prior to each removal event. If free product measures less than 0.01 feet during two consecutive monthly events, monthly abatement is to be discontinued and the well is to be sampled as specified below.

Coupled with the initial free product measurement and abatement event the consultant must measure water elevations and collect one round of groundwater samples from the eight monitoring wells (seven if free product is present in MW-5) and sump. Following the initial sampling event, collect seven quarterly rounds of groundwater samples from monitoring wells MW-5 (if free product is not present) through MW-7 and the sump. Water elevations are to be measured from all monitoring wells and the sump prior to each sampling event. Groundwater samples are to be laboratory analyzed for PVOCs and naphthalene.

Following collection of two rounds of groundwater elevations, if the direction of groundwater flow is to the north or northeast, the private well is to be sampled once for PVOCs and naphthalene.

The Commerce tank database indicates that three USTs have been closed/removed from the site. The DNR file contains documentation of the removal of two 550-gallon USTs in September 2001 and that the 3<sup>rd</sup> UST turned out to be a cistern system used for collecting groundwater. Conduct interviews and a record search to clarify the number of tanks removed from the property and to clarify whether any tanks remain in place onsite. Perform a survey, using a metal detector, to search for any unknown tanks. This survey should <u>not</u> be conducted until Commerce authorization is provided. In addition, update the Commerce tank database so that the correct number of tanks removed/abandoned is recorded.

Groundwater analytical results, free product data, groundwater elevation results and an updated groundwater flow map are to be submitted in tabular format on a quarterly basis and as required by number 3) Reporting Timeframes, in Section 2.A. of this bid document. Please submit these results using the Commerce Web Reporting Application available at http://commerce.wi.gov/ER/ER-PECFA-SiteReporting.html.

If results warrant, a request for case closure, including complete GIS Registry packet, is to be submitted prior to the two year time frame. If closure is granted, abandon the monitoring wells and sump.

Following the completion of monitoring activities, properly dispose of any soil cuttings, free product and purge water generated during site activities.

#### 3) Reporting Timeframes:

Within 60 days of the Commerce notification of the maximum reimbursement amount, the responsible party (RP) must execute a written contract with one of the firms that submitted a bid. Failure to execute the written contract within this time will result in ineligibility of interest expenses incurred from the date of the reimbursement cap letter until a contract is executed and work commences at the site. Work must commence within 45 days of signing a contract. There are specific reporting requirements in Comm 47.70 to monitor the progress of activities at each bid site and there maybe additional reporting requirements outlined above. The consulting firm that is contracted to complete the scope of work is required to report the progress of this site to Commerce electronically on the web site at each of the following points:

- 1. Within fourteen days of executing or terminating a contract with the RP.
- 2. Three months after entering into the contract with the RP.
- 3. Twelve months after beginning the work in the successful bid, unless the project is completed before that time (point 6 applies).
- 4. Twelve months after submitting the previous report (point 3), unless the project is completed before that time (point 6 applies).
- 5. No later than 10 days after encountering a change in circumstances (the list of circumstances is in Comm 47.70 (3)).
- 6. No later than 30 days after completing the work.
- 7. As directed by Commerce.

If Commerce determines that the consulting firm is failing to make adequate progress to complete the scope of work, Commerce will notify the RP and may reduce the reimbursement to accurately reflect the work completed.

#### 4) Claim Submittal:

A claim must be submitted to Commerce within 120 days of submitting the report described in *Reporting Timeframe*, *point #6*. If a claim is not submitted by the deadline described above, interest costs from the date the report (point #6) is submitted to the date the claim is receive will not be reimbursed to the claimant. Claim preparation costs must be included in the Total Bid Amount and is considered within the reimbursement cap.

#### **B) Questions and Answers**

Questions, answers and interpretations will be considered an amendment of this solicitation. All questions must be submitted in writing (fax and electronic mail submittals are acceptable) to the Bid Manager identified in Section 1 of this solicitation. All answers and interpretations shall be in writing from the Bid Manager. Neither the PECFA program nor Commerce shall be legally bound by any amendments or interpretations that are not in writing. Bidders are not to contact other personnel located within the Department of Commerce/Bureau of PECFA concerning the site or the bid solicitation between the Bid Announcement Date and Bid End Date. No further questions will be addressed after the deadline for submitting questions identified in Section 1.

#### **SECTION 3 - Conditions of Bid**

The successful bidder will be the entity that complies with all provisions of the bid and provides the lowest total cost, excluding interest, for the site-specific bid requirements described in Section 2. In preparing the bid, the bidder must assume compliance with all applicable codes, including, but not limited to, §Comm 46, §Comm 47, and §NR 700 Wis. Admin. Codes.

The bid Commerce selects to determine the least costly method of remedial action will be the least costly qualified bid. Commerce will rank the bids solely on the basis of cost. Evaluation of bids will continue until the least costly qualified bid is identified. Submittals from an individual or firm during their period of disqualification from bidding, submittals received late and for submittals without a certified commitment (performance assurance and/or signature) will not be considered as bids. Commerce may disqualify a bid for the following reasons:

- Requirements of the bid specifications have not been met.
- The remedial strategy is not appropriate to the geologic setting.
- A Total Bid Amount is insufficient to fund the activities described in the bid specifications.

Commerce reserves the right to reject any and all bids.

Any proposed technology or methods used in the remediation must be allowed for use in the State of Wisconsin and approvable by the agency with jurisdiction (Natural Resources or Commerce).

The bidder Commerce intends to select may be required to provide input to and attend a meeting with the PECFA program and the claimant to explain the bid and remedial approach.

If a bid is disqualified, Commerce will provide written notification to any individual or firm that submitted a disqualified bid. The notification shall specify the reasons for the disqualification, and inform the individual or firm of their right to protest or appeal the decision. If a bid is more costly than the bid Commerce intends to select, the bid will not be reviewed.

The *Notice of Intent* will identify the least costly bid, disqualified bid(s) and bid(s) not reviewed. The *Notice of Intent* will be sent to the RP and will be posted on PECFA's Internet Web site.

#### **SECTION 4 - Instructions to Bidders**

Between the bid start and end dates, bidders shall not discuss or attempt to negotiate any aspects of the bid with the RP, other potential bidders or program staff without prior approval of the Bid Manager identified in Section 1. Infractions will result in rejection of the violator's bid and may result in a formal complaint being filed with the Department of Regulation and Licensing.

If access to the site is necessary for the preparation of a bid, access shall be arranged through the Bid Manager. If the Bid Manager is not able to arrange site access, this will not delay the bid process nor negate the comparison and selection from among the bids submitted. All costs associated with a site visit or preparation of a bid will be the bidder's responsibility.

The Bidding Process must conform to the following:

- 1. The Bid Response shall address all the site-specific bid requirements identified in Section 2.
- 2. The total bid amount to accomplish the stated goal must include all fees, reporting costs, pre- and post-closure costs and costs for establishing restrictions or institutional controls, when applicable (interest costs are excluded).
- 3. The submittal must include a copy of the Bid Response document signed by a Professional Engineer, Professional Geologist, Hydrologist or Soil Scientist licensed by the State of Wisconsin. The appropriate registration number of the professional license must be included. Registration requirements are listed in Comm 5.
- 4. Bids *cannot* be faxed directly to the program. Documents received by fax will not be considered.
- 5. Bids, amendments thereto or withdrawal requests must be received by 4 pm on the bid end date.
- 6. The consulting firm's name must be included and all pages of the Bid Response.
- 7. All costs must be printed (ink, typewritten or computer). Errors must be crossed out, corrections entered and initialed by the person signing the bid. Correction fluid is not allowed. No bid shall be altered or amended after the time specified for the bid end date.
- 8. Each bidder shall fully acquaint themselves with conditions relating to the scope and restrictions attending to the execution of the work under the conditions of this

- bid. The failure of a bidder to acquaint themselves with existing documented conditions shall in no way relieve any obligation with respect to this bid.
- 9. All amendments to and interpretations of this bid shall be in writing from the Bid Manager. Neither Commerce nor the program shall be legally bound by any amendment or interpretation that is not in writing.
- 10. This bid is intended to promote competition. If the language, specifications, terms and conditions, or any combination thereof restricts or limits the requirements in this bid to a single source, it shall be the responsibility of the interested bidders to notify the program in writing so as to be received five days prior to the opening date. The bid may or may not be changed; however a review of such notification will be made prior to award.

#### **SECTION 5 - Bidder Disqualification**

Commerce may disqualify from public bidding any individual or firm that has committed any of the following (Comm 47.67 (1) (a)):

- 1) Failed to complete the scope of work within the reimbursement cost cap established through public bidding.
- 2) Failed to complete the scope of work in a bid in a timely manner.
- 3) Failed to follow DNR rules on the bid project.
- 4) Received one or more notices from Commerce under s. Comm 47.62 (2) that assess the financial management of an investigation as unacceptable.
- 5) In any prior occurrence that has been publicly bid, failed to do either of the following:
  - a. Pay subcontractors after receiving payment for them.
  - b. Obtain lien waivers on or before the date of the final payment by the RP or the PECFA program, from all subcontractors paid under subd. 5. a.
- 6) Failed to execute a contract with the RP as required in s. Comm 47.69 (1).
- 7) Failed to commence work within 45 days after executing a contract, as required in s. Comm 47.69 (3).

Commerce may disqualify any individual or firm from performing further work on a project if the individual or firm has not completed any of the six reporting points required in Comm 47.70 and outlined in Section 2 of this bid document. Commerce will review and address the issue as stated in Comm 47.70 (4).

# BID RESPONSE (1<sup>st</sup> Page)

Department of Commerce PECFA Program

SITE NAME: Dew Drop Inn (Former)

COMMERCE #: 54177-8514-04 BRRTS #: 03-38-230488

Submit Bid Response To:	Cathy Voges Public Bid Response Department of Commerce PECFA Bureau 201 W Washington Ave, Madison WI 53703-2790 or PO Box 8044, Madison WI 53708-8044					
Consulting Firm Name:						
Address:						
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Telephone:	( ) -					
Fax Number:	( ) -					
E-mail Address:						
complete the Total Bid Am assurance w qualifications disqualify the	Engineer License #  Geologist License #  License #  to certify (by marking with a check or X) a commitment to work described in the bid specifications in its entirety for the ount proposed below. Failure to provide this performance fill disqualify this bid response. Providing unsolicited and/or contingency statements in your bid submittal will					
Total Bid Amount: \$						
Print Name:						
Title:						
I certify that I have the auth the bid I have submitted.	nority to commit my organization or firm to the performance of					
Signature:						

Personal information you provide may be used for secondary purposes [Privacy Law, s. 15.04(1)(m)].

### BID RESPONSE (2<sup>nd</sup> Page)

Department of Commerce PECFA Program

SITE NAME: Dew Drop Inn (Former)

COMMERCE #: 54177-8514-04 BRRTS #: 03-38-230488

Consulting Firm Name:
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A bid will be considered to be non-compliant if the bid response does not include separate tabulation of cost for each activity.

1	Free product measurement/abatement coupled with quarterly groundwater monitoring.	\$
2	Abatement Events	8
3	Abatement 1 (Row 1 X Row 2)	\$
4	Monthly free product measurement/abatement	\$
5	Abatement Events	16
6	Abatement 2 (Row 4 X Row 5)	\$
7	Abatement Total (Row 3 + Row 6)	\$
8	Initial Groundwater Monitoring Event (include analytical cost)	\$
9	Quarterly Groundwater Monitoring (include analytical cost) Per Event	\$
10	Number of Monitoring Events	7
11	Monitoring Subtotal (Row 9 X Row 10)	\$
12	Private Well Sampling Event	\$
13	Groundwater Total (Row 8 + Row 11 + Row 12)	\$
14	Tank Research	\$
15	Documentation (reports, correspondence, etc.)	\$
16	Closure and GIS Packet Preparation	\$
17	Monitoring Well and Sump Abandonment	\$

18	Disposal of Investigative Waste	\$
19	Preparation of Claim Packet	\$
20	Total Bid Amount	\$